UNITED STATES FEDERAL COMMUNICATIONS COMMISSION

In the Matter of: EB DOCKET NO.: 02-21 File No. EB 01-IH-0609 PENINSULA COMMUNICATIONS, INC. FRN: 001-5712-15 Licensee of stations Facility ID Nos. 52152 KGTL, Homer, Alaska; KXBA (FM) Nikiski, Alaska; 52145 KWVV-FM, Homer, Alaska; and 52149 KPEN-FM, Soldotna, Alaska. Licensee of FM translator stations K292ED, Kachemak City, Alaska; 52150 52157 K285DU, Homer, Alaska; 52158 and 52160 K285EG and K272DG, Seward, Alaska.) Former licensee of FM translator stations K28F3F, Kenai, Alaska; K283AB, Kenai/Soldotna, Alaska; K257DB, Anchor Point, Alaska; K265CK, Kachemak City, Alaska; K272CN, Homer, Alaska; and K274AB and K285AA, Kodiak, Alaska

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Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of:) EB DOCKET NO.: 02-21
PENINSULA COMMUNICATIONS, INC.	File No. EB 01-IH-0609 FRN: 001-5712-15
Licensee of stations KGTL, Homer, Alaska; KXBA (FM) Nikiski, Alaska; KWW-FM, Homer, Alaska; and KPEN-FM, Soldotna, Alaska.) Facility ID Nos. 52152) 86717) 52145) 52149
Licensee of FM translator stations K292ED, Kachemak City, Alaska; K285DU, Homer, Alaska; K285EG and K272DG, Seward, Alaska.)) 52150) 52157) 52158 and 52160
Former licensee of FM translator stations K28F3F, Kenai, Alaska; K283AB, Kenai/Soldotna, Alaska; K257DB, Anchor Point, Alaska; K265CK, Kachernak City, Alaska; K272CN, Homer, Alaska; and K274AB and K285AA, Kodiak, Alaska))))))))))

Federal Communications Commission 445 12th Street, S.W. Washington, D.C.

Wednesday, October 16, 2002

The parties met, pursuant to the notice of the Judge, at 10:25 a.m.

BEFORE: HONORABLE RICHARD L. SIPPEL Chief Administrative Law Judge

APPEARANCES:

On behalf of Peninsula Communications, Inc.:

JEFFREY D. SOUTHMAYD, Esquire Southmayd & Miller 1220 19th Street, N.W. Washington, D.C. 20036 (202) 331-4100

On behalf of the Federal Communications Commission:

JAMES SHOOK, Esquire Federal Communications Commission Enforcement Bureau 445 12th Street, S.W. Washington, D.C. 20554 (202) 418-1420

EXHIBITS

PCI EXHIBITS	IDENTIFIED	RECEIVED	REJECTED
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4	629	634	
5	634	648	
6	648	649	
7	650	650	
8	651	652	
9	Prev.	652	

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- (10:25 a.m.)
- JUDGE SIPPEL: We are here today to receive into
- 4 evidence some additional documentary items that Peninsula is
- 5 prepared to proffer. We'll rule on those and see where we
- 6 go.
- 7 Mr. Southmayd, do you want to proceed, sir?
- 8 MR. SOUTHMAYD: Good morning, Your Honor.
- 9 JUDGE SIPPEL: Good morning.
- 10 MR. SOUTHMAYD: I would propose to give the court
- 11 reporter two copies of my proposed exhibits and then perhaps
- go through each one and identify it, however Your Honor
- 13 would like to handle that.
- JUDGE SIPPEL: I'd like it to be done very
- 15 carefully. There aren't that many of them. Just be sure
- 16 you identify for the record each exhibit as you're getting
- 17 ready to move it in. Identify it by terms of the nature of
- the document, describing it, and then the number of pages.
- 19 You make your notion, Mr. Shook either objects or doesn't
- object, and we go from there.
- MR. SOUTHMAYD: Thank you, Your Honor.
- JUDGE SIPPEL: Thank you.
- 23 MR. SOUTHMAYD: I'm going to hand the court
- 24 reporter two copies of Peninsula's proposed exhibits labeled
- 25 4 through 9.

	Exhibit 4 is a 52-page exhibit concerning various
2	applications filed in connection with FM translator K272CN,
3	Homer, Alaska.
4	JUDGE SIPPEL: The reporter will then mark that
5	for identification as Peninsula No. 4.
6	(The document referred to was
7	marked for identification as
8	PCI Exhibit No. 4.)
9	JUDGE SIPPEL: Do you have that marked?
10	THE REPORTER: Yes, sir.
11	JUDGE SIPPEL: Take your time. Let us know when
12	you're ready to go
13	THE REPORTER: I'm ready to go.
14	JUDGE SIPPEL: Okay. I take it you're moving that
15	into evidence, Mr. Southrnayd?
16	MR. SOUTHMAYD: Yes, Your Honor. Thank you
17	JUDGE SIPPEL: Is there any objection?
18	MR. SHOOK: Your Honor, I would point out that
19	PCI-4, pages 3 through 20, appear to duplicate Enforcement
20	Bureau Exhibit 3, pages 25 through 42.
21	JUDGE SIPPEL: Okay. Is that an observation, or
22	is that an objection? What do I do with that piece of
23	information?
24	MR. SHOOK: Well, Your Honor, it would seem to me

25 that it's unnecessary to have this additional material, so

- to that extent I would object.
- JUDGE SIPPEL: Thank you. Mr. Southrnayd?
- 3 MR. SOUTHMAYD: Frankly, Your Honor, I didn't
- 4 realize it was duplicative. I thought it was supplemental
- 5 To the extent it is duplicative of what's already in EB
- 6 Exhibit 3, pages 25 through 42, we would have no need for
- 7 it.
- 8 JUDGE SIPPEL: All right. What are the page
- 9 numbers?
- MR. SHOOK: PCI pages 3 through 20.
- JUDGE SIPPEL: Okay. These pages are in a
- 12 notebook, so what I would do is leave page 3 in because it's
- a cover letter and just take out pages 4 through 20. Then
- it would pick up with page 21, which is the new material
- 15 Is that correct?
- 16 MR. SHOOK: The cover letter also duplicates a
- 17 cover letter that is in the EB exhibit.
- 18 JUDGE SIPPEL: Well, then what we can do is we can
- 19 just take out everything and start with page 21. This
- 20 exhibit will run from pages 21 to 52.
- 21 MR. SOUTHMAYD: Your Honor, I think pages 1 and 2
- 22 aren't duplicative.
- 23 MR. SHOOK: Correct. Page 1 and 2 we have no
- 24 objection to
- JUDGE SIPPEL: I'm sorry. All right. Pages 1 and

2 will stay in, and pages 3 through 20 come out. Are we

- 2 agreed on that?
- MR, SOUTHMAYD: Yes.
- 4 MR. SHOOK: Yes, sir.
- JUDGE SIPPEL: All right. Let's go off the record
- 6 so the court reporter can remove the pages.
- 7 (Whereupon, a short recess was taken.)
- 8 JUDGE SIPPEL: All right. We're back on the
- 9 record. I haven't really ruled on this, but I am granting
- 10 the motion as modified, and I'm receiving into evidence
- 11 PCI's Exhibit No. 4, which includes --
- 12 MR. SHOOK: Your Honor, I hadn't finished.
- JUDGE SIPPEL: I'm sorry. All right. Go right
- 14 ahead. I'm sorry, Mr. Shook.
- 15 MR. SHOOK: Your Honor, I quess what I have is a
- relevance objection to pages 21 and 22 because to the extent
- 17 that it pertains to a construction permit we do have a
- 18 construction permit in the record for this particular
- 19 facility, which appears at EB Exhibit page 23.
- 20 If you would note in looking at proposed PCI pages
- 21 21 and 22 of its Exhibit 4, it appears to be some
- interesting compilation of information. I recognize that
- 23 the information probably came from something generated by
- the Commission, and yet it is, as I said, a strange
- 25 compilation because it refers to Dennis Williams as the

- 1 authorizing official for this particular construction
- 2 permit.
- Now, Mr. Williams left the agency a number of
- 4 years ago, and you will note that there's a reference to a
- 5 change in the Commission rules that took place on
- 6 February 16, 1999. You'll notice that in the paragraph that
- 7 appears on page 21.
- 8 JUDGE SIPPEL: I have a 1998 reference. I can't
- 9 find a 1999 reference.
- MR. SHOOK: Well, it says Commission rules, which
- 11 became effective on February 16, 1999.
- JUDGE SIPPEL: Yes. I see that now. Yes, I do.
- MR. SHOOK: Anyway, Mr. Williams had long since
- 14 departed by that time.
- The form itself, in any event, is unsigned.
- 16 There's no grant date. I just don't see that this assists
- 17 us in any way.
- 18 JUDGE SIPPEL: Mr. Southmayd?
- 19 MR. SOUTHMAYD: Well, this came out of the
- 20 commission's records. I can't explain those points, which
- 21 are obviously very relevant, myself. I guess to the extent
- 22 it's already in the record I assume in another form there's
- 23 probably no need for this.
- JUDGE SIPPEL: Well, yes. There's obviously a
- serious question of rel ability based on what Mr. Shook

said. What I'm going to do then is I'm going to exclude

- 2 pages 21 and 22. Is that right?
- MR. SHOOK: Yes, sir.
- 4 JUDGE SIPPEL: I'm just going to take those out
- 5 the same way we did with the others, but before we go off
- 6 the record to mechanically do this are there any other
- 7 objections?
- 8 MR. SHOOK: There is one final objection, and that
- 9 would be to pages 48 through 52. Again, they duplicate
- materials that are in EB Exhibit 3, pages 20 through 24.
- JUDGE SIPPEL: Mr. Southmayd?
- 12 MR. SOUTHMAYD: To the extent that's true, Your
- Honor, we would agree that it's superfluous to have them in
- 14 this exhibit as well.
- 15 JUDGE SIPPEL: Pages 48 through 52 are also coming
- out, which leaves the exhibit that's being offered as pages
- 17 1 and 2, and this is Exhibit 4 now for identification, and
- 18 then pages 23 through 47. Is that correct?
- 19 MR. SHOOK: Yes.
- MR. SOUTHMAYD: Yes.
- JUDGE SIPPEL: All right. Are there any other
- 22 objections to this exhibit?
- MR. SHOOK: Not to PCI 4.
- JUDGE SIPPEL: okay. Subject to the rulings as
- 25 made, Exhibit 4 is received in evidence as PCI Exhibit 4, it

- 1 having pages numbered 1 and 2 and pages numbered 23 through
- 2 47.
- 3 The rest of the materials that were in the exhibit
- 4 have been removed and are excluded.
- 5 (The document referred to,
- 6 previously identified as PCI
- 7 Exhibit No. 4, was received in
- 8 evidence.)
- JUDGE SIPPEL: Why don't we go off the record so
- 10 the reporter's copy gets modified?
- 11 (Whereupon, a short recess was taken.)
- 12 JUDGE SIPPEL: All right. Are we all set, Mr.
- 13 Southmayd, to proceed?
- MR. SOUTHMAYD: Yes, sir.
- JUDGE SIPPEL: Okay. Your next exhibit then?
- 16 MR. SOUTHMAYD: The next exhibit I'd like marked
- and identified as PCI Exhibit 5. It is an 18 page document
- 18 concerning FM translator K274AB, Kodiak, Alaska.
- 19 (The document referred to was
- 20 marked for identification as
- PCI Exhibit No. 5.)
- 22 MR. SOUTHMAYD: I ask that it be moved into
- evidence.
- 24 JUDGE SIPPEL: What is it? Is this an
- 25 application? What does it relate to?

- MR. SOUTHMAYD: They are materials from the
- license file for the translator concerning a request for
- 3 special temporary authority Lo operate the translator filed
- 4 in 1558, the Commission record on action taken on the STA
- 5 request and a pleading filed by Cobb Communications, Inc.,
- in opposition to the approval of the STA for the translator.
- 7 JUDGE SIPPEL: And is there any objection from the
- 8 Bureau with respect to any of those materials?
- 9 MR. SHOOK: Yes, sir. With respect to pages 3 and
- 10 4, they duplicate, as far as I can tell, pages 6 and 7.
- 11 It's the same letter submitted twice.
- 12 JUDGE SIPPEL: All right. Let me ask Mr.
- 13 Southmayd about that. Is that an oversight, or is that
- 14 there for a purpose?
- 15 MR. SOUTHMAYD: No. It appears to be true. This
- is a copy of the request that was filed. It may have been
- 17 filed that way, but I have no objection to taking out the
- duplicative copies, pages 3 and 4.
- 19 JUDGE SIPPEL: Okay. So it would be better off
- 20 leaving 6 and 7 and taking out 3 and 4 --
- MR. SOUTHMAYD: I think so.
- 22 JUDGE SIPPEL: -- in terms of the order of
- 23 presentation? All right.
- 24 That request will be granted. Pages 3 and 4 are
- 25 removed from what has been marked for identification as PCI

- 1 Exhibit 5.
- Let's finish with the exhibit before we work with
- 3 the reporter on this. Any other objection?
- 4 MR. SHOOK: Your Honor, I do have an objection to
- 5 page 14. The problem that I have is I have not been able to
- 6 verify the information that is suggested here in any other
- 7 place at the Agency.
- a For example, ordinarily when a special temporary
- 9 authorization or special temporary authority is granted
- 10 there is a letter or a telegram or something that is signed
- 11 by an official at the Commission to reflect what authority
- 12 was actually granted. I have not been able to locate that
- 13 anywhere else in the Agency.
- 14 This particular document is not signed by anybody.
- 15 For all we know, it reflects a data entry from a clerk who
- 16 didn't know what he was doing.
- 17 JUDGE SIPPEL: It reflects that special temporary
- 18 authority was granted on December 10, 1998.
- 19 MR. SHOOK: Now, I may withdraw that objection if
- I have a better understanding of what authority is actually
- 21 being given here.
- 22 If what this purports to represent is the
- 23 authority for that translator to have remained silent up
- until a certain period of time, that I have no problem with.
- 25 If it's authority for something else, I do have a problem

with it because I can't ascertain what authority was

- 2 actually granted.
- JUDGE SIPPEL: Okay. Can you shed any light on
- 4 that, Mr. Southmayd?
- 5 MR SOUTHMAYD: On page 5 of the exhibit, this is
- 6 a receipt stamped copy of the fee form filed at the Mellon
- 7 Bank, as it says at the top, on August 27, 1998. This is
- 8 the fee form that accompanied the special temporary
- 9 authority request behind the cover letter dated August 26,
- 10 1998. It's right behind the fee form, page 6.
- 11 JUDGE SIPPEL: I see it.
- MR. SOUTHMAYD: Okay.
- 13 JUDGE SIPPEL: It starts out by saying you
- 14 respectfully request special temporary authority to operate
- translator station K272AB.
- 16 MR. SOUTHMAYD: Correct. Filed August 27, 1998.
- 17 The record from the Commission's database references in the
- 18 file number STA19980827W4 and the call letter of the
- 19 translator for which the STA request was filed on that date,
- 20 August 27, 1998, so this record on page 14 relates to the
- 21 filing memorialized in pages 5 through 13.
- JUDGE SIPPEL: I do see in the second paragraph of
- this letter of August 26 -- anyway, the letter of August 26
- does identify FM translator K274AB, which does coincide with
- 25 the translator identified certainly in this questionable

- document that we're referring to, which appears to have
- 2 granted the temporary authority. I'm looking for it on,
- yes, page 5 also in Item 12-A.
- 4 Is there enough of a tie-in there in those three
- 5 places to satisfy the Bureau?
- 6 MR. SHOOK: Your Honor, I would point out that the
- 7 authority apparently given by this document on PCI 5, page
- 6 14, is flatly inconsistent with what the Commission ruled on
- 9 the very same day of this purported grant, that being
- 10 December 10, 1998, when the Commission denied the waiver
- 11 request that Coastal Broadcast Communications had submitted
- in order to allow the Kodiak translator licenses to be
- modified to use an alternative delivery method for the
- 14 signals of KPEN and KWVV.
- 15 In the Commission's Order, which is one of the
- 16 Official Notice exhibits, and I don't have that number at my
- 17 fingertips at the moment. I believe it's Official Notice
- 18 Exhibit 6. In that document the Commission denied the
- 19 modification applications, f nding that the waiver requests
- 20 were inappropriate.
- 21 The apparent action of the staff relative to the
- 22 special temporary authority request is just flatly
- inconsistent with the Commission's decision.
- MR. SOUTHMAYD: Your Honor?
- JUDGE SIPPEL: Yes?

- 1 MR. SOUTHMAYD: The Commission's decision did not
- deny the special temporary authority request by Peninsula.
- 3 It may have denied Coastal's, the proposed assignee's,
- 4 application for permanent modification, but there's nothing
- 5 in the Order denying this STA. In fact, as this record
- 6 shows, the STA was apparently approved by the staff.
- JUDGE SIPPEL: All right. I'm trying to follow
- 8 this. I know Mr. Shook wasn't absolutely sure on this, but
- 9 I'm checking. I'm looking at my Official Notice Exhibit No.
- 10 8, and that's a letter dated September of 1996.
- 11 MR. SHOOK: Then it's not that exhibit. It would
- be the Commission Order that was released December 10, 1998,
- 13 so that's a later exhibit, It could be Official Notice 10
- 14 or 11.
- 15 JUDGE SIPPEL: I have it here. Let me give you
- 16 the number. I have it. It's 11.
- MR. SHOOK: It's 11? Okay.
- 18 JUDGE SIPPEL: Memorandum and Order released
- 19 December 10, 1998.
- 20 MR. SHOOK: Now, I will say this. I agree with
- 21 Mr. Southmayd to the extent that the December 10 Order of
- the Commission did not address the special temporary
- 23 authority request that had been made by PCI, so it is
- 24 conceivable that the staff took action relative to that
- document because no such action was taken by the Commission.

	I would point out, however, that the actions
2	involved seek the same end; that is, the use of alternative
3	delivery methods for the signal to be delivered to the
4	translators in Kodiak, and that the Commission action
5	denying it and explaining why it was denied would be flatly
6	inconsistent with any staff action granting such special
7	temporary authority.
8	The other thing I would point out is that again
9	when special temporary authority is granted there are
10	several things that in the ordinary course take place. One
11	is either a letter or a telegram from the staff so that
12	there is an identified individual who is granting the
13	authority, and then the second thing is there would be a
14	date certain placed on the end of that authority.
15	Here there's no indication of when that authority
16	is supposed to end. By rule, special temporary authority is
17	to last only for 90 days, and there are certain standards
18	that have to be met in order for it to continue. I'm just
19	saying in terms of being able to make sense out of what
20	happened here, I do not see that this is a reliable enough
21	document to allow any finding or argument to the effect that
22	a grant of special temporary authority occurred.
23	MR. SOUTHMAYD: Your Honor, if I could be heard?
24	JUDGE SIPPEL: Yes, Mr. Southmayd? Please.
25	MR. SOUTHMAYD: I mean, it's in the Commission's
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- database and records as we sit here this morning granting
- this special temporary authority. It's my recollection, and
- 3 I have not seen a transcript, that Mr. Becker was cross
- 4 examined on the operation of the Kodiak translators pursuant
- 5 to the facilities requested in this special temporary
- 6 authority
- 7 I think it's very relevant and important to our
- 8 case to show that even arguably if the staff erroneously or
- 9 otherwise approved it, they indeed approved it. There's a
- 10 record here that the STA was approved for Mr. Becker to
- operate his Kodiak translator in the manner requested in
- 12 this STA.
- Now, I can't explain, and I would note for the
- record I don't have any letter either. Had I one, I would
- 15 have produced it instead of this, but this clearly shows
- that this STA filed August 27, 1998, for this translator was
- granted on December 10, 1998.
- 18 JUDGE SIPPEL: And this document you obtained from
- 19 you say the FCC's database?
- 20 MR. SOUTHMAYD: It's in the FCC's records now this
- 21 morning as we speak.
- 22 JUDGE SIPPEL: Do you have anything to the
- 23 contrary on that, Mr. Shook?
- MR. SHOOK: No, sir. I mean, obviously the
- document itself appears to be a document that would be

- derived from the FCC'sdatabase. My problem here is that
- there's no underlying supporting document that would show
- 3 that a staff action of this nature actually took place.
- 4 JUDGE SIPPEL: Right. I understand.
- 5 MR. SHOOK: The other thing about it is that there
- 6 was nothing in the record of testimony taken to reflect that
- 7 Mr. Becker had received this notification or had otherwise
- 8 acted on it.
- 9 JUDGE SIPPEL: I'm not sure what the transcript
- 10 will reflect. Do you take any position on that, Mr.
- 11 Southmayd, as far as with respect to --
- 12 MR. SOUTHMAYD: Only that I think what we've
- established here is the best evidence. There's no question
- 14 that this STA request was filed with the Commission.
- 15 Presumably some action was taken. The only record that we
- 16 have of any action taken is this grant.
- JUDGE SIPPEL: Action being either granted or
- 18 denied?
- MR. SOUTHMAYD: Correct.
- 20 JUDGE SIPPEL: The only thing that we have is
- 21 apparently an incomplete record that shows that it was
- 22 granted.
- 23 MR. SOUTHMAYD: Correct. It indicates it was
- granted December 10, 1998.
- To the extent that the underlying application is

- put in and subject to, and I would not have a problem with,
- 2 giving the Bureau an opportunity to submit something to the
- 3 contrary to show that in fact it has been denied, hut in
- 4 fact the Commission's records, all the records that exist,
- 5 shew it was granted. Unfortunately, as far as I can tell,
- 6 this is the only record that has survived.
- 7 I would note one other thing if I could, Your
- 8 Honor. You'll note on this record that the call sign is
- 9 DK274AB.
- 10 JUDGE SIPPEL: Yes.
- MR. SOUTHMAYD: That reflects, and counsel can
- 12 correct me if I'm wrong, that the call sign for this
- facility has been deleted by the Commission staff.
- 14 In fact, when the Commission acted in its most
- recent report and Order in May of 2001 and denied Mr.
- Becker's license renewal, they deleted wholesale records on
- 17 all his translators. The only way you can even find,
- fortunately, records on them is to go into the Commission's
- 19 database under Deleted Stations because, thank God, when
- 20 they delete them a record does continue to exist if you're
- 21 smart enough to look under the deleted record.
- I have no idea what other records were summarily
- deleted by the Commission and aren't available here, and I
- 24 don't think that the Commission's action in deleting records
- should be held against us when this is the best evidence we

- have, though no fault of our own, of the action taken.
 Clearly it was approved.
- 3 JUDGE SIPPEL: Did you locate this document in the
- 4 deleted file section?
- 5 MR. SOUTHMAYD: Yes, sir.
- 6 JUDGE SIPPEL: That's where you went?
- 7 MR. SOUTHMAYD: Yes, sir. If you **look** under the
- 8 call sign K274AB, it shows it's been deleted. There are no
- 9 records. You can get into the deleted records, which is
- 10 what this is, still in the Commission's database and
- available for anyone to look at that shows that indeed this
- 12 special temporary authority was granted December 10, 1998.
- 13 There's no other record I'm aware of that exists at this
- 14 point.
- 15 JUDGE SIPPEL: Do you have anything more to add to
- 16 this, Mr. Shook?
- 17 MR. SHOOK: Mr. Southmayd raises an interesting
- point that I should have picked up on myself, but didn't.
- 19 That is that because the call sign on this file is reflected
- 20 here as a D, which does mean deleted, the record itself
- 21 could not have been prepared until sometime after May 18,
- 22 2001, which was when the Order of the Commission was issued
- that actually in fact deleted the call sign.
- To the extent that this is reflecting a deleted
- 25 call sign but it references an action that took place in

- 1 1998, I think there just are some inherent reliability
- 2 problems here that cannot be solved by simply pointing to
- 3 this document as being the only document that exists
- 4 relative to a possible staff action on those special
- 5 temporary authority requests.
- 6 JUDGE SIPPEL: Well, what could it mean? I mean,
- 7 this is a document that's coming out of the Commission's
- 8 file, so it's not something that was concocted. It shows,
- 9 as you point out, a deleted call sign, which is the D before
- 10 the K27, et cetera, correct?
- 11 MR. SHOOK: Correct.
- JUDGE SIPPEL: Assuming the proper procedures were
- followed, that D could not appear there until sometime after
- 14 May of 2001, so the document, in the course of its
- preparation or its appearance, presumably was on or after
- 16 May of 2001.
- The next question would be I don't see anything on
- 18 the document that reflects that, but this is all just
- 19 rationalizing to it. The fact remains that it shows a
- temporary authority, a special temporary authority, granted
- 21 back in December of 1998.
- 22 I don't know. There's nothing inherently
- 23 inconsistent about that, is there? If there was in fact an
- 24 earlier STA granted and this document was -- I don't know
- what this would be called, but it's some kind of a history

- of that translator station that was published in connection
- 2 with the deletion
- What I'm looking for is I'm groping for some
- 4 reason as to either, A, reject this in entirety or accept it
- 5 in its entirety. I'm having trouble with that.
- 6 MR, SHOOK: If I could be heard?
- 7 JUDGE SIPPEL: Yes.
- 8 MR. SHOOK: It's my understanding that the
- 9 Commission has a record that's generated when an action is
- 10 taken, but when it deletes the record the only thing the
- 11 Commission does is puts a D in front of all the records for
- 12 that station, and they go into the deleted station database.
- 13 When the Commission deleted all of Peninsula's
- 14 records for these translators, someone put a D in front of a
- 15 call sign that existed at that time, no matter when the
- 16 record was generated, and it went into this deleted
- 17 database.
- This would not indicate the record was created
- 19 after the May, 2001, Order. It would just indicate that it
- was deleted after the May, 2001, Order, but indeed could
- 21 have indeed existed prior to that as just a K27AB grant.
- 22 Then when the Commission decided in the summer of 2001 to
- delete all the records they put a D in front of it, and it
- 24 went in as the deleted section of the Commission's records.
- It wasn't generated originally at that point. I

think it speaks for itself on the date the application was

- 2 accepted and the date it was disposed of and the date it was
- granted, and I don't think it's inconsistent with the D that
- 4 was subsequently added to the call sign.
- 5 JUDGE SIPPEL: Well, I mean, that's another
- 6 perhaps plausible explanation to add to the other plausible
- 7 explanations that we have.
- 8 Do you want to offer anything more on this, Mr.
- 9 Shook?
- 10 MR. SHOOK: No. I would simply be repeating
- 11 myself at this point.
- 12 JUDGE SIPPEL: Well, I'm going to rule on this
- now. I mean, I've heard enough. I'm not satisfied that I
- 14 really know what I would like to know about this document,
- but since it does come from a Commission file and
- 16 constitutes a Commission business record, if even only
- 17 partial, I'm going to receive it into evidence subject, of
- 18 course, to what weight to ascribe to it.
- 19 The record will be left open until the date that
- you file proposed findings in the event that a clarifying
- 21 document somehow or other is obtained. I think that's all I
- 22 can do with it right now.
- That being my ruling, let me go back again and
- review what's coming in on this. Are there any other pages
- of proposed Exhibit 5 that we need to discuss?

1	MR. SHOOK: No, sir.
2	JUDGE SIPPEL: All right. What is received in
3	evidence at this time, subject to these rules, is PCI
4	Exhibit 5 with pages 1 and 2 and then pages 5 through 18.
5	Is that correct?
6	MR. SOUTHMAYD: Yes, sir.
7	MR. SHOOK: Yes , sir.
8	JUDGE SIPPEL: Pages 1 and 2 and 5 through 18 .
9	Everything else is rejected, and the reporter will so
10	indicate. We'll go off the record while Mr. Southmayd gives
11	the reporter the deleted copy.
12	(Whereupon, a short recess was taken.)
13	(The document referred to,
14	previously identified as PCI
15	Exhibit No. 5, was received in
16	evidence.)
17	JUDGE SIPPEL: We're back on the record. Mr.
18	Southmayd has coordinated the copies that are now with the
19	reporter to reflect these changes to Exhibit 5.
20	We now can move on to the next proposed exhibit
21	for PCI, which would be No. 6 for identification.
22	(The document referred to was
23	marked for identification as
24	PCI Exhibit No. 6.)
25	JUDGE SIPPEL: Would you identify that one for the
	Heritage Reporting Corporation (202) 628-4888

1	record, please?
2	MR. SOUTHMAYD: Yes, Your Honor. PCI's proposed
3	Exhibit 6 is a 75-page document involving Peninsula's
4	translator serving Kenai and Soldotna, Alaska, K265BJ
5	JUDGE SIPPEL: K265B like in boy?
6	MR. SOUTHMAYD: J as in John.
7	JUDGE SIPPEL: As in John. All right. That's
8	been marked for identification as PCI Exhibit No. 6.
9	Objections, Mr. Shook?
10	MR. SHOOK: Only to page 1 as it duplicates EB
11	Exhibit 29.
12	MR. SOUTHMAYD: I think that's right now that I
13	see it, Your Honor.
14	JUDGE SIPPEL: All right. We'll remove page 1 of
15	proposed Exhibit 6, so then the pages will be from numbered
16	2 through 75.
17	As indicated, that document is received in
18	evidence at this time as PCI Exhibit No. 6. If you would
19	just assist the reporter?
20	(The document referred to,
21	previously identified as PCI
22	Exhibit No. 6, was received in
23	evidence.)
24	JUDGE SIPPEL: Your next exhibit, Mr. Southmayd?
25	MR. SOUTHMAYD: Your Honor, the next exhibit I'd

1	like marked and identified as PCI Exhibit 7. It is a
2	33-page exhibit referencing applications and materials for
3	FM translator K257DB, Anchor Point, Soldolvia, Alaska.
4	JUDGE SIPPEL: That's for K257 delta bravo?
5	MR. SOUTHMAYD: Correct.
6	JUDGE SIPPEL: The reporter will mark that for
7	identification at this time as PCI Exhibit 7 for
8	identification.
9	(The document referred to was
10	marked for identification as
11	PCI Exhibit No. 7.)
12	JUDGE SIPPEL: Any objections?
13	MR. SHOOK: None.
14	JUDGE SIPPEL: There being no objections, the 33
15	pages of PCI Exhibit 7 for identification are hereby
16	received in evidence as PCI Exhibit 7.
17	(The document referred to,
18	previously identified as PCI
19	Exhibit No. 7, was received in
20	evidence.)
21	JUDGE SIPPEL: Your next document?
22	MR. SOUTHMAYD: Your Honor, the next document I'd
23	like marked and identified as PCI Exhibit 8. It is a
24	14-page document concerning Peninsula FM translator 285AA,
25	Kodiak, Alaska.

	(The document referred to was
2	marked for identification as
3	PCI Exhibit No. 8.)
4	MR. SOUTHMAYD: I would note that page 10 of the
5	exhibit is the same record of the grant of this STA as was
6	previously provided in connection with Exhibit 5, which was
7	Peninsula's other translator in Kodiak, Alaska, for which we
8	requested temporary authority. I ask that it be moved into
9	evidence.
10	JUDGE SIPPEL: The format is the same with respect
11	to ~-
12	MR. SOUTHMAYD: Correct, except for this
13	translator.
14	JUDGE SIPPEL: This one reflects DK285AA?
15	MR. SOUTHMAYD: Correct.
16	JUDGE SIPPEL: Any objection?
17	MR. SHOOK: Your Honor, I would lodge the same
16	objection to page 10 of PCI 8 as I had to its counterpart in
19	PCI 5. I understand Your Honor's ruling. It will probably
20	save some paper by not going further.
21	JUDGE SIPPEL: Okay. I will accept your arguments
22	as being substantially the same as the earlier arguments
23	made. My ruling will also be the same. Again, the question
24	of the weight to be afforded this page 10 of Exhibit 8 will
25	depend upon what's presented in proposed findings

7	The record is open until the day of the filing of
2	proposed findings with respect to any clarification
3	materials that are discovered with respect to page 10 of PCI
4	Exhibit 8.
5	Subject to those comments and rulings, PCI Exhibit
6	No. 8 for identification is hereby received into evidence as
7	PCI Exhibit 8.
8	(The document referred to,
9	previously identified as PCI
LO	Exhibit No. 8, was received in
11	evidence.)
12	JUDGE SIPPEL: Your next exhibit?
13	MR. SOUTHMAYD: Your Honor, our final exhibit that
14	I ask be marked and identified as PCI Exhibit 9 is a two-
15	page document, a letter from the Federal Communications
16	Commission dated 18 February, 1992, concerning Peninsula's
17	two translators in Seward, Alaska.
L8	JUDGE SIPPEL: The reporter will so identify that
19	two-page document for identification as PCI No. 9.
20	(The document referred to,
21	previously identified as PCI
22	Exhibit No. 9, was received in
23	evidence.)
24	JUDGE SIPPEL: Is there any objection?
2.5	MR. SHOOK: Yes, sir. Only to the extent that PCI
	Heritage Reporting Corporation (202) 628-4888

- 9 duplicates PCI 1-B, and it also duplicates Official Notice
- 2 Exhibit 5.
- JUDGE SIPPEL: I've got the official notice of
- 4 exhibits with me, and it does duplicate Exhibit 5. Do you
- want to comment on that, Mr. Southmayd?
- 6 MR. SOUTHMAYD: I was not sure whether Official
- 7 Notice 5 had been entered based on my notes, Your Honor.
- 8 Assuming it has been accepted as an exhibit, then there
- 9 would be no reason for this.
- 10 JUDGE SIPPEL: Okay. I hope it was received as an
- 11 exhibit.
- MR. SOUTHMAYD: Okay.
- JUDGE SIPPEL: If there is some question about
- that, I don't see any problem with duplicating a two-page
- 15 letter.
- 16 I don't know. What is your position on this? I
- mean, I know what your position is. You've stated it, Mr.
- 18 Shook. Can you shed any light on that?
- MR. SHOOK: Your Honor, it's my understanding that
- 20 Official Notice Exhibit 5, as were all Official Notice
- 21 exhibits, was received. It's also my understanding that the
- 22 letter came in as Subpart B to PCI's Exhibit 1.
- JUDGE SIPPEL: I'm going to check. Subpart B?
- MR. SHOOK: I believe so.
- JUDGE SIPPEL: Yes, it is. It's right here

- 1 Okay. I'm satisfied. It's in the record, so I'm going to
- 2 reject PCI's proposed Exhibit 9 as duplicative twice
- 3 removed.
- 4 (The document referred to,
- 5 having been previously marked
- for identification as PCI
- 7 Exhibit No. 9, was rejected.)
- 8 JUDGE SIPPEL: Okay. Does that complete the
- 9 documents, Mr. Southrnayd?
- 10 MR. SOUTHMAYD: Yes, Your Honor.
- JUDGE SIPPEL: Very well.
- 12 MR. SOUTHMAYD: I'll remove Exhibit 9 with Your
- 13 Honor's permission --
- 14 JUDGE SIPPEL: Please do.
- MR. SOUTHMAYD: -- from the reporter's copy.
- 16 JUDGE SIPPEL: Is there any other business that
- 17 needs to be conducted today?
- MR. SHOOK: Yes, sir. You had asked us to reach a
- 19 stipulation relative to EB Exhibit 23.
- 20 JUDGE SIPPEL: Thank you. Do you have one?
- MR. SHOOK: We do, and it requires I guess a
- 22 little assistance from Your Honor to the extent that we have
- 23 material on the exhibit that I believe both of us find
- 24 acceptable, but as an additional measure of comfort to Mr.
- 25 Becker I also have no objection to the extent that this

document could be placed under seal in some fashion or

- otherwise shielded from the public.
- I anticipate that in our findings we will make
- 4 reference to some of the information that is here, but we
- 5 will not go into it to such an extent that it would be
- 6 absolutely necessary to have the exhibit itself available to
- 7 the general public. Frankly, all the public needs to know
- 8 relative to, you know, Peninsula's business is what we
- 9 choose to put in our findings.
- 10 JUDGE SIPPEL: All right. I'll tell you what
- 11 let's do. Let's leave it out for now. You can submit it to
- me in camera with your proposed findings if you feel you
- need it by that point. Maybe there's some way that you can
- 14 work around it.
- 15 MR. SHOOK: Right. It is conceivable that we will
- 16 make reference to very little of the material that is there.
- 17 This is simply designed to give one a picture of Peninsula's
- 18 business. We're still working through the process of
- 19 deciding how much of that we're really going to need when it
- 20 comes down to our findings.
- JUDGE SIPPEL: Then we won't put it in the record.
- 22 Again, if you feel it's necessary in connection with your
- 23 findings you can submit it under separate cover to me in
- 24 camera with a motion that it be put on the record so that
- 25 Mr. Southrnayd can respond to it.

- 1 Hopefully the problem is going to disappear
- between now and findings, but if it's still there I'll deal
- 3 with it at that time and we'll see. We'll try not to call
- 4 the reporter in to get that done, but we'll see what we have
- 5 to do. Okay. Is that it then?
- 6 MR. SHOOK: That's it as far as I know.
- JUDGE SIPPEL: Mr. Southrnayd, is that it?
- 8 MR. SOUTHMAYD: Could I ask one question, Your
- 9 Honor?
- 10 JUDGE SIPPEL: Yes, sir.
- 11 MR. SOUTHMAYD: I don't know who, and I will
- 12 obviously address the Court, but do we have any idea? There
- 13 were some problems with the equipment during the hearing. I
- 14 was just wondering if there's any idea when the transcript
- 15 from the hearing is likely to surface.
- 16 THE REPORTER: As soon as possible.
- 17 JUDGE SIPPEL: As soon as possible. There you go.
- 18 When did we close? When did we close the record?
- MR. SOUTHMAYD: September 26.
- JUDGE SIPPEL: September 26? What is it? Let me
- 21 ask the reporter. Is it a ten-day turnaround time on the
- 22 transcript?
- THE REPORTER: I think that was the order.
- JUDGE SIPPEL: That's normally what it is, isn't
- 25 it?

THE REPORTER: Yes.

- 2 MR. SHOOK: Like Mr. Southmayd, the Bureau has not
- 3 seen copies of any transcript pages yet.
- 4 JUDGE SIPPEL: It should have been in last week
- 5 sometime. Yes. It should have come in last week sometime.
- 6 I'll have my office check on it and let you know.
- 7 MR. SOUTHMAYD: Thank you, Your Honor.
- 8 JUDGE SIPPEL: I don't think the reporter is going
- 9 to know. He wasn't here last time. We will check on that.
- 10 That's a good question.
- I think that's it. I've already given the
- instructions with respect to the dates on proposed findings.
- 13 That's in an Order. The hearing aspect of this case is
- 14 closed at this point. The record is open for certain things
- that have been made clear to counsel.
- 16 We'll check on the status of the transcript. My
- office will get in touch with both of you.
- 18 MR. SOUTHMAYD: Thank you.
- MR. SHOOK: Thank you.
- JUDGE SIPPEL: It's almost 11:00. The hearing is
- 21 completed. Thank you.
- 22 (Whereupon, at 11:00 a.m. the hearing in the
- above-entitled matter was concluded.)
- 24 //
- 25 //

1	REPORTER'S CERTIFICATE
2	
3	DOCKET NO.: $C2-21$
4	DOCKET NO.: C2-21 CASE TITLE: PENINSULA COMMUNICATIONS, IN
5	HEARING DATE: $/E./6.07$
6 .	HEARING DATE: 18.16.07 LOCATION: Washington D.CF.CC
7	
8	I hereby certify that the proceedings and evidence are
9	contained fully and accurately on the tapes and notes
10	reported by me at the hearing in the above case before the
11	
12	Federal Communication's Commission
13	Date: 10.16.62
14	Date: / / - / 4 - 0 -
15	& Meaghe
16	
17	Official Reporter
18	Heritage Reporting Corporation
19	Suite 600
20	1220 L Street, N. W.
21	Washington, D. C. 20005-4018
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